

Message Text

PAGE 01 STATE 027866

12

ORIGIN IO-14

INFO OCT-01 ISO-00 SPC-03 L-03 SCI-06 PM-07 NASA-04 INT-08

DODE-00 NSC-10 SS-20 ACDA-19 CIAE-00 INR-10 NSAE-00

RSC-01 CCO-00 OTPE-00 EB-11 FCC-03 OC-06 COME-00

AF-10 ARA-16 EA-11 EUR-25 NEA-11 /199 R

DRAFTED BY IO/UNP-DPBLACK:LCW

APPROVED BY IO/UNP-LTSTULL

S/PC-WGATHRIGHT

L/UNA-RSTOWE

SCI/SAS-WCHAPIN

PM/AE-HHANDYSIDE

NASA/I-AFRUTKIN

INT/USGS-JDENOYER

DOD/ISA-WMARTIN

NSC-DELLIOTT

----- 129680

R 112315Z FEB 74

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 027866

E.O. 11652: GDS

TAGS: TSPA, PFOR, UN

SUBJECT: UN WORKING GROUP ON REMOTE SENSING:
GUIDANCE FOR US DELEGATION

REF: USUN 374

1. THERE FOLLOWS GUIDANCE FOR USDEL TO UN WORKING GROUP
ON REMOTE SENSING OF THE EARTH BY SATELLITES (WGRS),
MEETING PER AMENDED SCHEDULE FEB 13-MARCH 5 IN NEW YORK.
SESSION INVOLVES JUXTAPOSED MEETINGS OF TASK FORCE ES-
TABLISHED TO CONSIDER INTERNATIONAL RS DATA DISSEMINA-
CONFIDENTIAL

PAGE 02 STATE 027866

TION AND WORKING GROUP PROPER; SEPARATE PROVISIONAL
AGENDAS HAVE BEEN PREPARED FOR EACH BODY (REFTEL).

2. TASK FORCE: TF PROCEEDINGS SHOULD BE CONFINED TO IN-

QUIRY INTO POSSIBLE MECHANISMS FOR INTERNATIONAL RS DATA DISSEMINATION AND REPORT THEREON TO WG, PER PARA 59 OF WGRS 1973 REPORT. PROVISIONAL TF AGENDA APPEARS TO ACCORD WITH THIS POSITION, EXCEPT FOR INCLUSION OF "GENERAL DEBATE." WE DO NOT CONSIDER GENERAL DEBATE APPROPRIATE IN ANY CASE FOR INFORMAL BODY WHOSE MANDATE CONFINED TO SINGLE SPECIFIC LINE OF INQUIRY; THEREFORE IF ITEM NOT PREVIOUSLY DELETED AS RESULT OF EFFORT DESCRIBED PARA 3 REFTL, USDEL SHOULD PROMOTE OTHERS'

SUPPORT AND MOVE TO DELETE AT OPENING TF SESSION. IF SUCH MOVE UNSUCCESSFUL, DEL SHOULD REFRAIN FROM PARTICIPATING IN DEBATE AND ENCOURAGE OTHERS TO DO LIKEWISE. (IF NECESSARY YOU SHOULD REASSURE OTHERS THAT GENERAL DEBATE IN WG WILL AFFORD ALL MEMBERS AMPLE OPPORTUNITY TO STATE VIEWS ON WIDE RANGE OF RS ISSUES.)

3. IN TF CONSIDERATION OF INTERNATIONAL DISSEMINATION, USDEL SHOULD PROCEED FROM PREMISE THAT TF SEEKING TO IDENTIFY AND REPORT ON ALTERNATIVES WHICH PROMOTE MAXIMUM AVAILABILITY AND "OPTIMUM UTILIZATION ... FOR BENEFIT OF STATES AND INTERNATIONAL COMMUNITY." (WGRS 1973 REPORT, PARA 59). AS NECESSARY, DEL SHOULD POINT OUT THAT OPTIMUM UTILIZATION DEPENDS ON OPEN DISSEMINATION POLICY SUCH AS THAT WHICH UNDERLIES OPERATION OF US SIOUX FALLS FACILITY, AND ACCORDINGLY SUGGEST TF AVOID TAKING RESTRICTIVE APPROACHES AS IT EXAMINES VARIOUS POSSIBLE INTERNATIONAL DISTRIBUTION SYSTEMS.

4. IN TF DISCUSSION, USDEL SHOULD PRESENT DESCRIPTION OF ERTS DATA ACQUISITION, PROCESSING AND DISTRIBUTION SYSTEM; EXPERIENCE GAINED FROM ERTS-1 INCLUDING PROBLEMS; TRENDS IN DATA PROCESSING, FOREIGN PARTICIPATION AND ADDITIONAL INTEREST IN GROUND STATIONS. PRESENTATION SHOULD STRESS THAT (A) US HAS NO OPERATIONAL RS SYSTEM BUDGETED; (B) QUESTIONS RELATED TO COST EFFECTIVENESS ARE STILL UNDER STUDY; AND (C) NO EARLY DECISION EX-CONFIDENTIAL

PAGE 03 STATE 027866

PECTED RE PROCEEDING FROM EXPERIMENTAL TO OPERATIONAL MODE. ALSO, IN VIEW OF TF MANDATE SECOND US PRESENTATION SHOULD FOCUS ON EXPERIENCE WITH EROS SIOUX FALLS FACILITY.

5. USDEL SHOULD ALSO ENCOURAGE PRESENTATIONS BY OTHERS INCLUDING FAO (WHICH COULD PROVIDE FOCUS FOR CONCEPT OF SINGLE UN DISTRIBUTION FACILITY); WMO (WHICH COULD REMIND USEFULLY THAT RS EMBRACES ENVIRONMENTAL AS WELL AS RESOURCE STUDIES); CANADA (ON ITS EXPERIENCE WITH ERTS AND OTHER RS PROGRAMS); FRANCE (REGARDING PLANS FOR FRENCH RS SYSTEM IN LATE '70S);

AND USSR (INSOFAR AS SOVIETS, IN LIGHT OF DATA CENTER SUGGESTION IN THEIR RESPONSE TO UN QUESTIONNAIRE, SEEM TO INDICATE NEWLY AFFIRMATIVE ATTITUDE TOWARD OVERALL CONCEPT OF INTERNATIONAL RS DATA SYSTEM). IN THIS CONNECTION, DEL MAY SAY WE FIND IT EASY TO SUPPORT CONSIDERATION OF CONCEPT EMBODIED IN PARA 8 OF SOVIET RESPONSE IN VIEW OF EARLIER US SUGGESTIONS THAT INTERNATIONALIZED DATA DISTRIBUTION SYSTEM BE CONSIDERED.

HOWEVER, FINANCIAL IMPLICATIONS TO UN AND INDIVIDUAL MEMBERS WOULD REQUIRE CAREFUL CONSIDERATION.

6. ELEMENTS WE WOULD LIKE TO SEE IN TF SUBMISSION TO WG INCLUDE: RELIANCE ON NATIONAL SYSTEMS; INCLUSION OF REGIONAL APPROACHES; CONSIDERATION OF DIFFERENT POSSIBLE INTERNATIONAL DISTRIBUTIVE MECHANISMS, INCLUDING COST IMPLICATIONS; AND ANALYSIS OF UTILITY OF DISTRIBUTING VARIOUS CATEGORIES OF DATA (ENVIRONMENTAL, METEOROLOGICAL, RESOURCES) INTERNATIONALLY. HOWEVER, WHILE LISTING AS MANY VIABLE ALTERNATIVES AS POSSIBLE, TF SUBMISSION SHOULD AVOID ENDORSING PARTICULAR DISTRIBUTION MODEL AT THIS JUNCTURE. IT SHOULD BE CONSIDERED INTERIM REPORT, INASMUCH AS MORE INFORMATION WOULD BE REQUIRED BEFORE FIRM CONCLUSIONS REACHED. IF OTHERS PRESS FOR TF RECOMMENTATIONS REGARDING PARTICULAR INTERNATIONAL DISTRIBUTION MODELS USDEL SHOULD NOTE THAT WE ARE NOT YET IN POSITION TO ENDORSE ANY, ALTHOUGH WE OF COURSE SUPPORT FULLEST POSSIBLE EXPOSITION OF KNOWN PRACTICAL FACTORS
CONFIDENTIAL

PAGE 04 STATE 027866

AFFECTING EACH ALTERNATIVE SET FORTH IN REPORT. IN PARTICULAR, IF ATTEMPT MADE TO PROMOTE SPECIFIC INTERNATIONAL ORGANIZATION AS DISTRIBUTION CENTER, DEL SHOULD INSIST THAT REPORT INCLUDE EVALUATION OF ALL POSSIBLE ALTERNATIVE ORGANIZATIONS IN THIS CONTEXT.

7. WORKING GROUP: WITH CONVENING OF WG PROPER, VARIOUS DELS WILL DOUBTLESS TAKE UP BROADER POLITICAL-LEGAL ASPECTS OF RS. WE CANNOT AND SHOULD NOT TRY TO PREVENT THIS PROCESS, AND US REP SHOULD PRESENT OUR VIEWS ON POLICY ISSUES AT APPROPRIATE JUNCTURE. HOWEVER, DEL SHOULD SEEK TO PRECLUDE FULL-SCALE DEBATE AS OPPOSED TO STATEMENTS OF VIEWS AND INFORMAL DISCUSSION, POINTING OUT THAT RS LEGAL IMPLICATIONS ARE ON AGENDA OF OUTER SPACE COMMITTEE'S LEGAL SUBCOMMITTEE AND THAT WG PROCEEDINGS SHOULD NOT BE ALLOWED TO LEAD TO CONFUSION IN CONSIDERATION OF SUCH ISSUES WITHIN OSC STRUCTURE. IN ANY CASE, WE SHOULD INSIST THAT WG NOT LOSE SIGHT OF PRACTICAL CONSIDERATIONS. TO ASSIST WG IN THIS REGARD, EARLY IN "GENERAL DEBATE" DEL SHOULD REPORT ON STATUS OF OUR RS PROGRAM INCLUDING ERTS-1, EREP, ERTS-B AND NIMBUS. REPORT SHOULD INCLUDE NEW SCHEDULE FOR LAUNCH

OF ERTS-B EXPERIMENTAL SATELLITE, DEPENDENT ON LIFE OF ERTS-1 BUT PERHAPS IN EARLY 1975, WITH FOREIGN EXPERIMENTS COMPRISING IMPORTANT ELEMENTS OF PROGRAM.

8. DURING WG DISCUSSION DEL SHOULD EXERT EVERY EFFORT TO KEEP FOCUS ON RS DISSEMINATION AS OPPOSED TO ACQUISITION PHASE. (NUMBER OF OTHER DELS INCLUDING USSR MAY BE HELPFUL IN THIS EFFORT). HOWEVER, IF US POSITION ON LEGAL IMPLICATIONS OF RS ACQUISITION PROCESS IS DIRECTLY CHALLENGED IN WAY DEMANDING REPLY, DEL SHOULD STATE IN LOW KEY THAT WE CONSIDER ALL ASPECTS OF OUR SPACE ACTIVITIES TO BE FULLY CONSONANT WITH INTERNATIONAL LAW, IN PARTICULAR OUTER SPACE TREATY. OST SANCTIONS USE OF OUTER SPACE FOR ANY PEACEFUL PURPOSE; WE DO NOT ACCEPT DISTINCTION IN THIS REGARD BETWEEN "EARTH-LOOKING" AND OTHER ACTIVITIES.

9. WITH REGARD TO LEGAL ASPECTS OF DISSEMINATION, DEL SHOULD STRESS US INTENTION TO CONTINUE OPEN INFORMATION POLICY IN OUR EXPERIMENTAL PROGRAM. IF SERIOUS ARGUMENTS ARE RAISED FAVORING SOME FORM OF RESTRAINT ON DISSEMINATION TO THIRD COUNTRIES, AND RECEIVE SIGNIFICANT SUPPORT, WE WOULD OF COURSE BE PREPARED TO CONSIDER ALTERNATIVE APPROACH. HERE, HOWEVER, PRACTICAL CONSIDERATIONS HAVE PARTICULAR BEARING. SUCH RESTRAINTS WOULD TEND TO DEPRIVE PRECISELY THOSE POTENTIAL USERS LEAST ABLE TO ACQUIRE INFORMATION IN OTHER WAYS, PARTICULARLY DEVELOPING COUNTRIES. FURTHERMORE, US HAS NO BASIS FOR RESTRICTING INTERNAL DISTRIBUTION OF RS DATA ACQUIRED FROM SPACE. UNDER EXISTING US LEGISLATION SUCH DATA WOULD BE OPENLY AVAILABLE TO OUR CITIZENS. AS PRACTICAL MATTER, EVEN WERE THERE THIRD COUNTRY DISSEMINATION RESTRAINTS, IT WOULD SEEM INEVITABLE THAT SOME DATA WOULD BECOME AVAILABLE ABROAD THROUGH ESSENTIALLY UNCONTROLLABLE MEANS. THUS IT WOULD APPEAR MUCH MORE EQUITABLE AND PRACTICALLY ADVANTAGEOUS TO CONTINUE TO PROVIDE FOR DATA DISSEMINATION AND ACCESS ON COMPLETELY OPEN BASIS.

PAGE 05 STATE 027866

10. DEL SHOULD ENSURE THAT WG REPORT DO NO MORE THAN REFLECT DISCUSSION OF RS LEGAL ISSUES, I.E., NOT ENDORSE ANY GIVEN SET OF PROPOSED PRINCIPLES OR TREATY RULES. TO ACHIEVE THIS RESULT, YOU MAY ACQUIESCE IN REFERRAL OF REPORT, INCLUDING DRAFTS WHICH MAY BE APPENDED, TO OUTER SPACE COMMITTEE'S LEGAL SUBCOMMITTEE FOR CONSIDERATION AND COMMENT. IN THIS CONNECTION, PRESSURE FOR FORMULATING SPECIFIC QUESTIONS TO LSC ON LEGAL ISSUES COULD DEVELOP AMONG THOSE DELS DISSATISFIED WITH PREVIOUS LACK OF FOCUS IN WG SOLICITATION OF LSC VIEWS; IF THIS PRESSURE REACHES SIGNIFICANT

PROPORTIONS, IT WOULD APPEAR PREFERABLE TO TRY TO SHAPE QUESTIONS RATHER THAN FUTILELY SEEKING TO RESIST THEIR

INCLUSION IN REPORT. DEL SHOULD SEEK FURTHER WASHINGTON GUIDANCE IF THIS SITUATION ARISES.

11. FINALLY, IN CONNECTION WITH AGENDA ITEM ON "FUTURE WORK OF WG", DEL SHOULD CONCERT WITH OTHERS IN KEEPING QUESTION OF FUTURE WG SESSION OPEN. THIS COULD MEAN RECOMMENDATION THAT WG'S BASIC TOR BE MODIFIED, SINCE CONFIDENTIAL

PAGE 06 STATE 027866

ORIGINAL OUTER SPACE COMMITTEE ACTION CONTEMPLATED WINDUP OF WORK AND FINAL REPORT FOLLOWING GROUP'S SECOND SUBSTANTIVE SESSION. WE BELIEVE, HOWEVER, THAT EFFORT TO PREPARE FINAL REPORT AT UPCOMING SESSION WOULD LEAD TO MANY DELS TAKING MORE CATEGORICAL POSITIONS, ESPECIALLY ON LEGAL ISSUES, THAN THEY OTHERWISE WOULD. IN VIEW OF PROSPECTIVE LACK OF SPECIFIC RECOMMENDATION IN TF REPORT ON INTERNATIONAL DISSEMINATION ALTERNATIVES, AS WELL AS ARGUABLE NEED TO GIVE LSC CHANCE TO CONSIDER LEGAL IMPLICATIONS, IT WOULD SEEM LIKELY THAT WG COULD AGREE ON LABELLING REPORT ON 1974 SESSION AS "INTERIM", AND RECOMMENDING THAT IT BE RECONVENED AT SUCH TIME AS OSC AND UNGA CONSIDERED ADVISABLE IN LIGHT OF FURTHER DEVELOPMENTS IN FIELD. KISSINGER

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 27 JUL 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COMMITTEE MEETINGS, DATA, FOREIGN POLICY POSITION, MEETING AGENDA, MONITORING, REMOTE SENSING, SATELLITES
Control Number: n/a
Copy: SINGLE
Draft Date: 11 FEB 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE027866
Document Source: ADS
Document Unique ID: 00
Drafter: IO/UNP-DPBLACK:LCW
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740268/abbrzcfj.tel
Line Count: 247
Locator: TEXT ON-LINE
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: USUN 374
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 27 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27 JUN 2002 by rowelle0>; APPROVED <30 DEC 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> jms 971020
Subject: UN WORKING GROUP ON REMOTE SENSING: GUIDANCE FOR US DELEGATION
TAGS: PFOR, TSPA, UN, WGRS
To: USUN N Y
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005